



# **Serving the Family, Not Serving Time:**

#### Family Intervention Restorative Services of Texas (FIRST)



#### DISCLAIMER

This project is supported by Grant #2019-MU-MU-K002 awarded by the Office of Juvenile Justice and Delinquency Prevention (OJJDP), Office of Justice Programs, U.S. Department of Justice.

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#### **Priorities**

Treating Children as Children

Serve Children at Home, with their Families, In their Communities

Open up Opportunities for Young People Involved in the Justice System



#### **Objectives**

- Insight into the systemic and fiscal advantages of the collaboration between behavioral health providers, law enforcement, and the juvenile justice to provide a therapeutic response to the behavioral health and IDD needs of juveniles and their families rather than incarceration.
- Knowledge to replicate the FIRST program, eligibility criteria, and service arrays, and the lifetime advantages for the youth, families, and the community.
- Identify potential barriers of interagency collaboration between behavioral health providers and juvenile justice system as well as solutions for overcoming these barriers.

#### The Origin Story of FIRST



In 2018, Harris County District Attorney asked John Jordan to

Reduce the Footprint



Expand Diversions



#### **Working Together**

 The F.I.R.S.T. program is a youth diversion program built upon collaboration between









- FIRST is a family intervention program that targets offenses involving disputes within the family.
- The youth and family are required to attend services.
- The program lasts approximatley 6 months.

#### **Legal Process of a FIRST Diversion**

- Before making an arrest in Harris County, the police must call the District Attorney's Office, and an ADA accepts or declines charges.
- When an ADA accepts charges, the ADA is actually only authorizing processing (arrest)—versus making a determination whether charges will be filed in court
- After arrest, the Juvenile Division Chief, Court Chief, or the Diversion ADA screen the case.
- Texas Family Code §53.012, authorizes the ADA to do the following:
  - Juvenile ADA can reject the charge;
  - Juvenile ADA can put the youth in a Diversion Program;
     or
  - Juvenile ADA can file a Petition in Court.





#### **Systemic Advantages of FIRST**



- Keep juveniles out of the juvenile justice system
- Cost-effective
- Youth and Family have access to the services they need
- The approach addresses problems within the family unit.
- No court delay or stigma
- Case dismissed. Expungement of arrest offered.

### **Law Enforcement Buy-in**







#### **Start-up and Funding**



- FIRST began with no new funding.
- The program was built through collaboration in 2019.
- An existing Mobile Crisis Outreach Team (MCOT) accepted referrals and completed assessments.
- FIRST received the Texas System of Care grant for 2 years.
- System of Care grant funded 1 Youth Peer.





#### **Eligibility**

- Youth 10-16 years old
- Voluntary
- Harris County Residents only
- Charged with a misdemeanor offense of:
  - Family Violence
  - Terroristic Threat
  - Deadly Conduct
  - Criminal Mischief

#### **Service Array**

- Within 48 hours, clinician assesses youth to determine needs.
- Referrals for substance use treatment, anger management, or education services (credit recovery).
- The Harris Center or another entity provide mental health services.
- Person-centered
- Individual and family therapy and medication management
- Case management or youth peer support

#### **Youth Peer Specialists**



- Youth peers use their lived experiences to collaborate with, coach, and challenge youth to view their life experiences as an opportunity for growth, change, and recovery.
- Provide advocacy, support, and encouragement.
- Advocate for youth by bringing their voice into the planning and recovery process even if the youth has a different perspective than their caregivers.
- Creatively collaborate with treatment team including parents, peers, case managers, natural supports, and counselors to find integrative solutions that best serve our youth and family voice.
- Youth peer specialists are living proof that recovery is possible.





#### **Program Completion**



- Successful program completion of the 6-month program requires that the youth:
  - Follow through on treatment goals;
  - Meet all F.I.R.S.T. requirements; and
  - No additional arrests during the 6-month program.
- Upon completion youth receive
  - A letter is sent to all participants who complete the program successfully
  - Instruction and documents are provided with the letter to have arrest record sealed
  - Continuity of care and are able to continue treatment with their current provider

#### **FIRST Success Story**



- FIRST Referral 16-year-old youth charged with a misdemeanor family violence after physically assaulting her mother.
- Referred by the DA for the FIRST Program in September 2020
- HCJPD and MCOT Team worked collaboratively to ensure youth received intensive mental health services to treat her mental health diagnosis of MDD w/psychotic features and PTSD
- Youth was referred and accepted into Project CHANGE program where MCOT clinician, psychiatrist, and youth
  peer support specialist met weekly with the family to provide counseling, skills training, medication
  management, and family therapy
- After 9 months in treatment with Project CHANGE, youth experienced improved family relationships, was on track to graduate high school, successfully graduated from the FIRST program, continued to be compliant with medication, and attend therapy
- Graduated from the FIRST program: Arrest will be removed from her record

#### **FIRST Success Story**

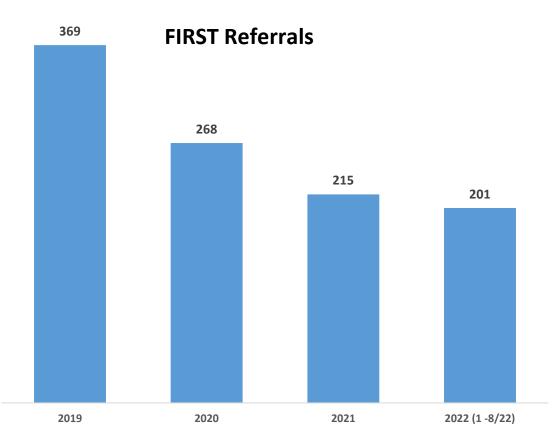


- In March 2022, a 15-year-old female attempted suicide by overdosing on medication.
- In May 2022, she was arrested for assaulting her mother by giving her a black eye
- She was recommended for FIRST. MCOT team provided mental health services, and she started back on anti-depressants.
- Youth disclosed a sexual assault to clinician, peer, and psychiatrist and that she experienced low self-esteem and engaged in self-harm.
- Today, she is an active participant with the YES Waiver program; graduated from the FIRST program; is attending school; and is building a positive relationship with family.

#### Pre-Diversion Juvenile Stats 2018 vs Number of FIRST Referrals



- Total Number of Offenses for Mischief and Assault in 2018 = 949
- 285 of the 949 (30.0%) offenses had at least one admission on the respective referral
- Average length of stay for the 285 juveniles admitted to the detention center was about 35.3 days
- According to Justice System Partners' evaluation of FIRST, the overall completion rate was 71%.



#### **Evaluation of FIRST Program**



Justice System Partners' evaluation of 1,382 youth in the FIRST program found evidence of a 47% reduction in new referrals in the year after beginning the program.



JUSTICE SYSTEM PARTNERS



**Evaluation Findings** 



FIRST is particularly effective in reducing arrests for Black and Hispanic youth. Black youth experience a 39% reduction in new referrals, and Hispanic youth experience a 57% reduction in new referrals.



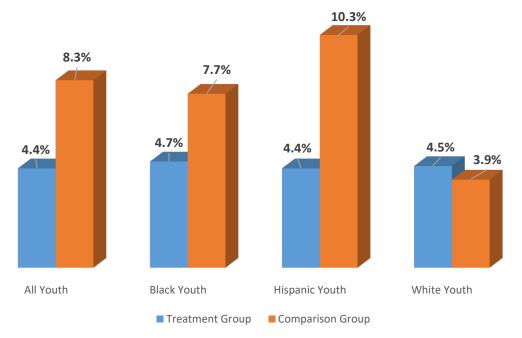
Girls who participate in the FIRST Program experienced a 78% reduction in new referrals compared to those in the comparison group.



The evidence also indicated that the FIRST program is particularly effective in reducing new arrests for Hispanic girls. Hispanic girls who participate in FIRST experienced a 93% reduction in new referrals in the year following their program start date.

#### **Preliminary Evaluation Outcomes**

#### **Percent of Youth Receiving New Referral within 1 Year**





## Percent of Youth Receiving a New Referral within 1 Year by Race and Gender

